

# Timber harvest vs. log exports in Alaska: resolving the discrepancies

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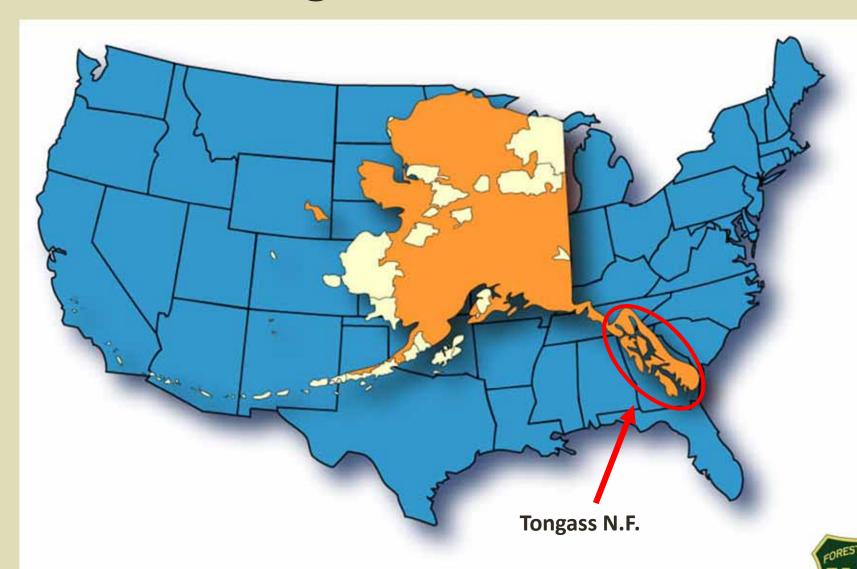
2016 Timber Measurements Society
April 6, 2016

#### **Outline**

- How I got here today: the Tongass National Forest Plan amendment
- Alaska timber harvest data
- Log export statistics in Alaska
- Reported vs. scaled volume
- Conversion factors
- Policy implications



#### **The Tongass National Forest**



# Secretary's Memorandum 1044-99: Transition to young growth



"The objective of this Secretarial Memorandum is to ensure that USDA, the Chief of the Forest Service, the Alaska Region of the Forest Service, and the **Tongass National Forest** work together to catalyze a transition from a timber sale program based on old growth to one based on young growth."



# The Tongass Timber Reform Act (TTRA, 1990)

- Mandates that the Secretary of Agriculture will "...seek
  to provide a supply of timber from the Tongass National
  Forest which (1) meets the annual market demand for
  timber from such forest and (2) meets the market
  demand for timber for each planning cycle."
- "seek to meet market demand"
  - Requirement is unique to the Tongass
  - Long term timber demand estimates = best available science
  - PNW Research Station tradition

#### **Taxpayers Left Out on a Limb**

Timber sales from the Tongass National Forest are short public.



### Big Thorne timber injunction denied

9th Circuit Court says timber sale will proceed - for now

Posted: April 16, 2015 - 9:26pm | Updated: April 17, 2015 - 12:03am

By CHARLES L. WESTMORELAND

#### JUNEAU EMPIRE

The 9th Circuit Court of Appeals has denied an injunction requested by environmental groups, allowing the Big Thorne timber sale on Prince of Wales Island to move forward Saturday.

The Thursday announcement follows a March appeal by the Southeast Alaska Conservation Counc to the 9th Circuit over the U.S. Forest Service's sale of 6,000 acres of old growth and 2,000 acres of new growth forestland to Viking Lumber, one of the last local lumber mills in the region. Plaintiffs asked for the sale to be halted while the appeal is considered. The injunction only applied to the old

"We're disappointed in today's decision," SEACC Executive Discoby email. "The Tonosee is +1.

#### MAJOR COURT RULING IN TONGASS FOREST CASE

Forest Service doubled market demand for timber









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August 5, 2005

Juneau, AK - The Ninth Circuit Court of Appeals today ruled that the Forest Service must correct serious problems in the 1997 Tongass National Forest Land Management Plan. The challenge to the 1997 Forest Plan by conservation organizations centers on the impact of a Forest Service error that doubled its projections of market demand for Tongass timber. Market demand projections were used to determine the maximum logging level allowed in the 1997 Forest Plan. The overall effect of this error was to exaggerate Tongass logging levels, and put much more land in logging designations than the agency's own economists found was necessary to supply local mills.

"This is a victory for all Americans because it will give people a chance to see our biggest and most wild national forest in its natural state," said Earthjustice attorn Tom Waldo.



ECONOMIC ANALYSIS

Evan Hjerpe, Ph.D.

### The plan: estimate timber demand using timber product output methodology

- Identify product markets
- Assemble historic product data
- Project product data and market share over planning cycle (2015 to 2030)
- Develop baseline model and 3 management scenarios
- Estimate volume of demand for products
- Estimate harvest equivalent to meet demand
  - Tongass National Forest
  - Native Corporation
  - State of Alaska



#### We went looking for data....



#### Alaska forest sector data

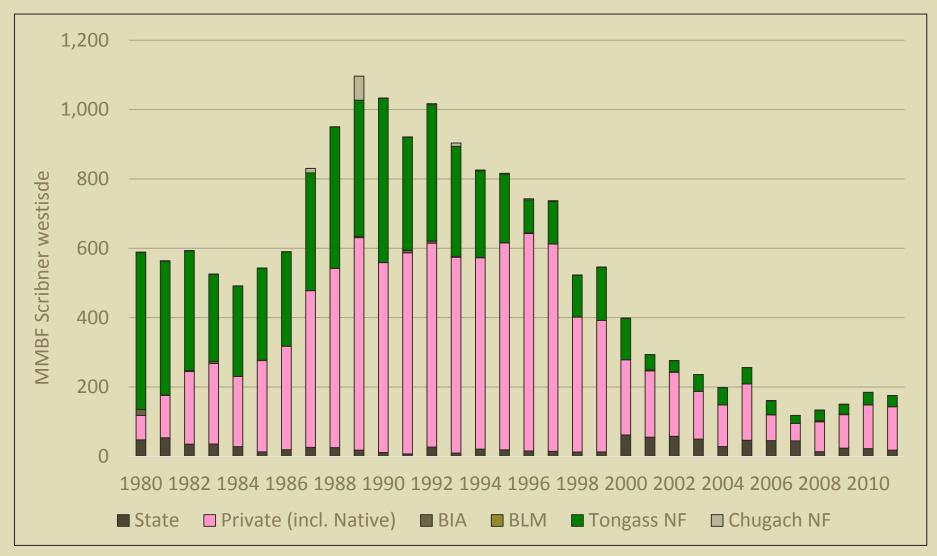
- Harvest data
  - TPO reports
    - Census of all wood using mills
    - Every 5 years



- Production, Prices, Employment, and Trade in Northwest forest industries
  - Data provided by FS R10 regional economist
- Mill data
  - TPO reports
  - USFS annual survey of southeast Alaska sawmills since 2000
    - Same 20 mills-half have closed
    - No log exports
    - No residue estimates
- International trade data
  - FAOSTAT
  - USITC dataweb



#### Alaska timber harvest 1980-2011\*

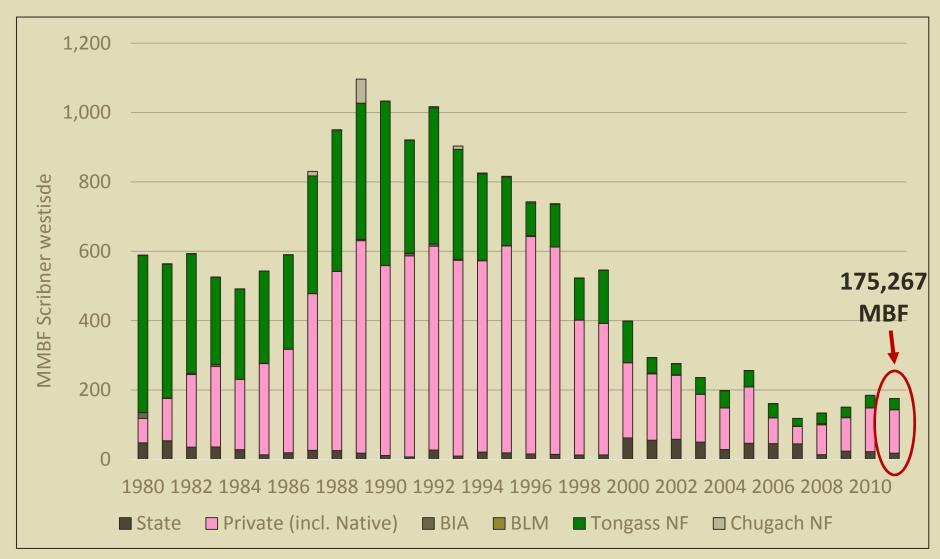


<sup>\*</sup> Last year of complete data set

Source: Production, Prices, Employment, and Trade in Northwest Forest Industries

Source: Region 10 economist

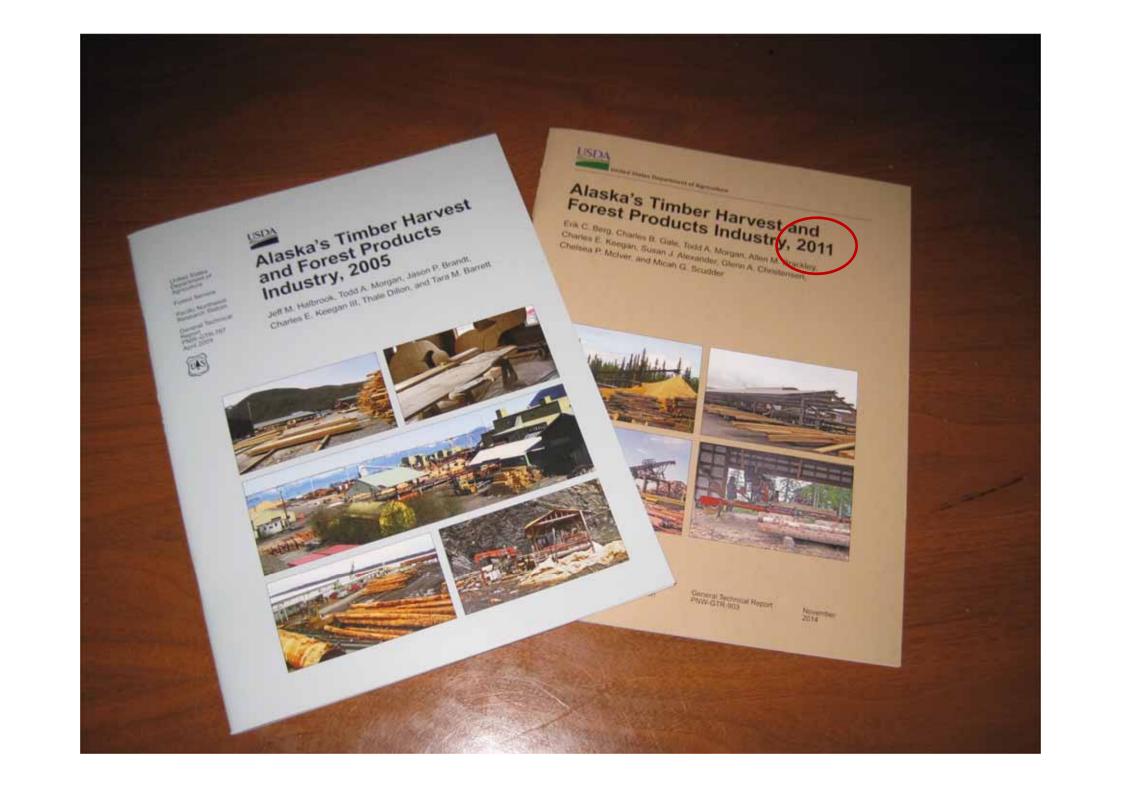
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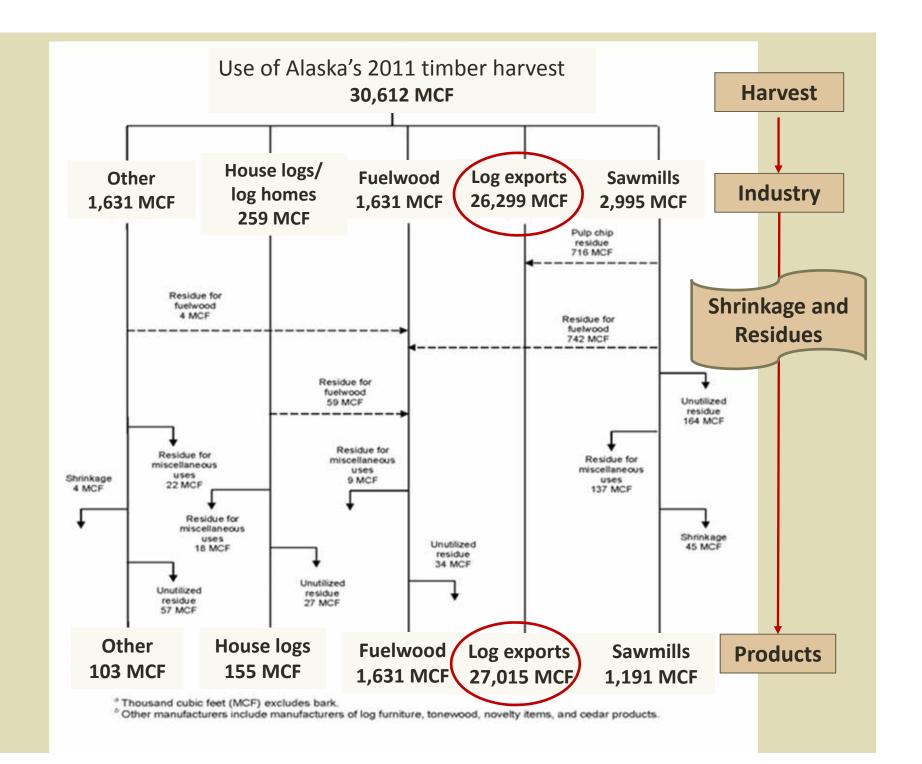




#### 2011 BBER Alaska mill census:

#### harvest by owner

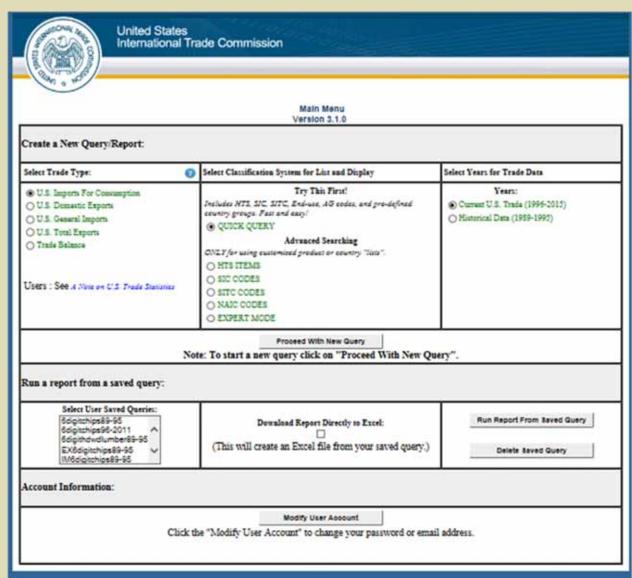
Ownership class	Sawlogs	House logs	Fuelwood	Other	Total
	Thousand board feet, Scribner				
Private—including Native corporations	126,076	191	1,423	300	127,990
National forest	28,381	73	143	91	28,688
State and other public	14,856	1,046	2,689	-	18,590
All owners	169,313	1,309	4,255	391	175,267
	Percentage of harvest				
Private—including Native corporations	74.5	14.6	33.4	76.7	73.0
National forest	16.8	5.5	3.4	23.3	16.4
State and other public	8.8	79.9	63.2	-	10.6
All owners	96.6	0.8	2.4	0.2	100





# Log export data: US International Trade Commission database

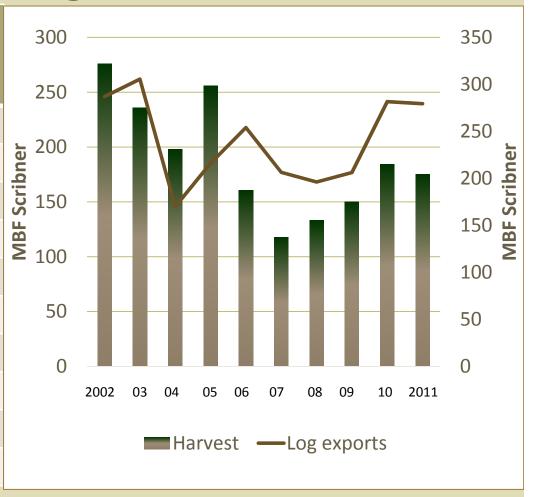
- 88% of Alaska harvest was exported as roundwood
- USITC dataweb
- On-line searchable database for trade statistics
- 10 digit HTS for softwood log exports
- Anchorage Customs
   District





# We found data discrepancies after converting to MBF

	AK log exports, USITC	Alaska harvest, PPET
Year	MBF	MBF
2002	286,976	276,132
2003	305,588	235,797
2004	169,872	197,892
2005	216,021	255,869
2006	254,053	160,472
2007	206,456	117,910
2008	196,157	133,206
2009	206,197	150,044
2010	281,610	184,292
2011	279,398	175,394



Log export volume > Harvest volume?

#### We found data discrepancies after

	AK log ex USIT
Year	MBF
2002	286,97
2003	305,58
2004	169,87
2005	216,021
2006	254,053
2007	206,456
2008	196,157
2009	206,197
2010	281,610
2011	279,398





#### Four possible sources of error

- Lag between harvest and export
- Re-bucking at the sort yard
- Reporting shenanigans
- Conversion factors

#### Cruised data vs. scaled data

- How accurate are harvest estimates?
  - State: timber cruising methods known
  - USFS: timber cruising methods known
  - Private/Native: we don't know; they aren't telling
- Pacific Rim Log Scaling Bureau
  - 90% of Alaska harvest is scaled
  - 100% of Alaska export logs are scaled
  - 85-90% of Alaska harvest is exported



## Alaska 2011 log exports: scaled data vs. USITC data

	Thousand board feet	Percent of scaled harvest
Total scaled timber harvest	192,937	100
Scaled timber harvest received by AK mills	12,136	6
Scaled timber available for export	180,801	94
USITC log export volume	279,428	145
Scaled log export volume	180,801	94
Difference	98,627	

- USITC data in reported in cubic meters, converted to MBF using 4.53
- Scaled data in reported in MBF

#### It's the conversion factor

	Volume (MBF Scribner)	Conversion Factor (M3 per MBF)	USITC log export volume (M3)
Scaled export log volume reported in MBF	180,801	7.00 (calculated)	1,265,809
USITC export log volume converted to MBF	279,428	4.53 (published <b>)</b>	1,265,809
Reported 2011 AK harvest	175,267		

Reconciling scaled data with trade data resulted in a conversion factor of 7 m3/mbf

**Exporters choose their conversion factor** 

#### Neal Hart, TMS 2014 meeting

#### **Lost In Translation**

Consequences of mistaken timber volume unit conversions & how to minimize them

Neal Hart, Jendro & Hart, LLC

Timber Measurement Society Meeting, April 2014

#### Neal Hart, TMS 2014 meeting

#### Misleading conversions in gov't publications



United States Department of Agriculture Forest Station

Pacific Northwest Research Station

Resource Build PNW-RB-265 Production, Prices, Employment, and Trade in Northwest Forest Industries, All Quarters 2012 4.53 m<sup>3</sup>/MBF

Conversion, actors Used in This Report

For logs: 4.53 cubic meters equals 1 thousand board feet

For lumber 2.36 cubic meters quals 1 thousand board feet

For plywood: .885 cubic meters equals 1 thousand 2.36 m<sup>3</sup>/MBF

For chips, paper, and pulpwood: .907 metric tons equals 1 short ton



We are not talking about this

#### **Conclusions**

- Alaska forest industry data are problematic
- Log exports >85% of harvest
- Conversion factors closer to 7 are appropriate
- 4.53 is a significant source of error
- Exporters choose their conversion factor
- Implications
  - Uncertainty in harvest volume has implications for timber policy and economic development
  - Effects of manipulating conversion factors are unknown
  - Effects on bid prices for Federal timber are unknown



#### Acknowledgements:

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USFS Alaska Region BBER

Tongass National Forest PNW FIA



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